

Message Text

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INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

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TO SECSTATE WASHDC 1074

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INFO USCINCEUR

CINCUSAREUR

CINCUSAFE

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3693

E.O. 11652: GDS-79

TAGS: MCAP FR NATO

SUBJECT: US RELOCATION PROJECTS

REFS: A. USNATO 3357, 13 JULY 73, REPEATED STATE/DEF 3 AUG 73

B. USCINCEUR ECJ4 12498, 1 AUG 73, REPEATED STATE/DEF

BY USNATO 3676 ON 3 AUG 73.

BEGIN SUMMARY: MISSION HAS BEEN PROCEEDING ON THE RELOCATION PROGRAM ON THE BASIS THAT THE SOME IAU 34 MILLION TO BE PAID BY NATO WOULD BE REDUCED BY APPROXIMATELY IAU 1 MILLION TO COVER REIMBURSEMENT TO NATO FOR SALES TO FRANCE OF REMOVABLE PERSONAL PROPERTY. USCINCEUR HAS NOW QUESTIONED THIS PROCEDURE AND SUGGESTS THAT ENTIRE IAU 34 MILLION BE DEVOTED TO RELOCATION PROGRAM WHILE REIMBURSEMENT TO NATO WOULD COME FROM SEPARATE SOURCE SUCH AS THE RECEIPTS FOR THE SALE OF THE PROPERTY TO FRANCE. ACTION REQUESTED: GUIDANCE FOR USE IN REPLY TO EUCOM. END SUMMARY.

1. THE FINAL PROGRAMMING FOR THESE PROJECTS IS CONTAINED IN SLICE XXIII APPROVED 19 FEB 73. AT THE MEETING OF THE PAYMENTS AND PROGRESS (P&P) COMMITTEE SCHEDULED FOR 30 AUG 73, IT IS CONFIDENTIAL

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PLANNED TO REQUEST AUTHORIZATION (FUNDING) IN THE AMOUNT OF IAU 3,645,000 FOR THE THIRD AND FOURTH QUARTERS OF CY 1973 FOR THE BALANCE OF THIS RELOCATION PROGRAM. OF THIS AMOUNT, IT IS PLANNED TO WITHHOLD ONE MILLION IAU FROM OBLIGATIONS AND DISBURSEMENTS

UNTIL A MORE EXACT AMOUNT IS DETERMINED REGARDING THE RECOUPMENT FROM FRANCE FROM THE SALE OF REMOVABLE PERSONAL PROPERTY AND THE POSSIBLE ADJUSTMENT RESULTING FROM THE APPLICATION OF THE COST SHARING PRINCIPLE WITH NATO AS SET OUT IN PARA 10 OF DPC/D(68)62 OF 31 DEC 68.

2. THE MESSAGE TO USCINCEUR REFERRED TO NATO DOCUMENT AC/4-D/2197 (REVISED) OF 16 OCT 72, WHEREIN IT WAS REITERATED THAT DPC/D(68)62 IMPLIES THAT THE DEFENSE PLANNING COMMITTEE HOPED THAT THE RATE OF IMPLEMENTATION OF THE WORKS WOULD PRODUCE A RATE OF PROGRAMMING AND PAYMENT WHICH WOULD ENABLE THIS EXERCISE TO BE TERMINATED BY THE END OF 1973 AT THE LATEST. FROM THE FOREGOING (PARA 1) IT WILL BE SEEN THAT INsofar AS PROGRAMMING AND AUTHORIZATION (FUNDING) ARE CONCERNED, THE IMPLIED EXPECTATION OF THE DPC MAY BE MET.

3. AS CONCERNS IMPLEMENTATION (CONSTRUCTION) OF THIS PROGRAM, A NUMBER OF NATO DOCUMENTS HAVE REPEATED SUCH STATEMENTS AS CONTAINED IN AC/4-D/2197 (REVISED), ISSUED IN SUPPORT OF THE IAU 10,754,000 IN SLICE XXIII; E.G., QTE THIS EXERCISE MUST BE SPEEDED UP TO THE MAXIMUM AND MEASURES SHOULD BE TAKEN TO ENABLE THIS TO BE DONE UNQTE; AND QTE INVITE THE UNITED STATES TO DO EVERYTHING POSSIBLE TO SPEED UP THE IMPLEMENTATION OF THE WORKS TO FACILITATE BRINGING THE EXCEPTIONAL PROGRAM TO A CLOSE UNQTE.

4. ACCORDINGLY, THIS MISSION CONSIDERS IT TO BE IN THE BEST INTERESTS OF THE UNITED STATES TO PURSUE A SCHEDULE WHEREBY SUBSTANTIALLY ALL FUNDS AUTHORIZED FOR RELOCATION PROJECTS WOULD BE OBLIGATED BY THE CLOSE OF CY 1973. USCINCEUR'S COMMENTS ON POSSIBLE REALIZATION OF THIS OBJECTIVE WERE INVITED. USCINCEUR'S RESPONSE IS CONTAINED IN REF B.

5. ATTENTION IS INVITED TO PARA 2 OF REF B, WHEREIN USCINCEUR SUGGESTS THAT REIMBURSEMENT TO NATO OF A PROPORTIONATE SHARE OF THE PROCEEDS FROM SALE OF REMOVABLE PERSONAL PROPERTY BE MADE FROM THE RECEIPTS OF THE SALE OF THE RPP. THIS APPEARS LOGICAL. HOWEVER, REFERENCE IS MADE TO PARA 7(D) OF DPC/D(68)62 REGARDING METHOD OF FUNDING THE BALANCE OF PROGRAM WHICH STATES: QTE THE FIRST CONFIDENTIAL

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CALL WOULD BE ON FRENCH REPAYMENTS THROUGH THE BILATERAL CLAIMS AGAINST FRANCE UNQTE. IN THIS CONNECTION, AND IN LIGHT OF STATEMENT IN PARA 2 OF REF B THAT USNATO 3357 IS QTE FIRST FORMAL NOTICE THAT THIS REIMBURSEMENT WOULD BE ACHIEVED BY DEDUCTION FROM FUNDS MADE AVAILABLE BY NATO FOR US RELOCATION PROJECTS UNQTE, ATTENTION IS INVITED TO AC/4-R/878 OF 17 OCT 72, WHEN THE INFRASTRUCTURE COMMITTEE AGREED THE FOLLOWING:

QTE (1) AGREED TO PROGRAM AN AMOUNT OF IAU 10,754,000 IN SLICE XXIII, FOR RELOCATION;

(2) AGREED THAT THE SPECIAL LUMP SUM AUTHORIZATIONS OF IAU 2,000,000 EACH SHOULD BE GRANTED FOR THE FOURTH QUARTER 1972 AND THE FIRST THREE QUARTERS OF 1973; THE AUTHORIZATION FOR THE FOURTH QUARTER 1973 SHOULD BE INCREASED TO IAU 2,754,000 TO COVER

THE BALANCE OF THE PROGRAMMED AMOUNT IN (1) ABOVE, THIS LATTER AMOUNT TO BE READJUSTED TO TAKE INTO ACCOUNT ANY MONIES RE-IMBURSED BY FRANCE, AS ENVISAGED IN PARA (3) BELOW;

(3) INVITED THE UNITED STATES, PRIOR TO THE AUTHORIZATION OF THE BALANCE FOR THE FOURTH QUARTER 1973, TO REPORT ON THE STATUS OF RECOUPMENT FROM FRANCE AND THE POSSIBLE ADJUSTMENT RESULTING FROM THE APPLICATION OF THE COST SHARING PRINCIPLE WITH NATO AS SET OUT IN DOCUMENT DPC/D(68)62;

(4) INVITED THE UNITED STATES TO DO EVERYTHING POSSIBLE TO SPEED UP THE IMPLEMENTATION OF THE WORKS TO FACILITATE BRINGING THIS EXCEPTIONAL PROGRAM TO A CLOSE UNQTE.

6. REGARDING PARA 3 OF REF B, PRIORITIES 7, 8, AND 11 WERE PROGRAMMED AT A TOTAL OF \$10,866,000. AS REFLECTED IN A USCINCEUR MESSAGE ECJD 3946, 12 MAR 73, A REPROGRAMMING CONFERENCE WAS CONDUCTED AT HQS EUCOM ON 1 MAR 73 QTE TO REALLOCATE QTE A PRIORI UNQTE RELOCATION FUNDS BEING MADE AVAILABLE TO HQS USAREUR AND HQS USAFE THROUGH THE NATO COMMON INFRASTRUCTURE PROGRAM UNQTE. THE OBJECTIVE WAS TO ASSURE THE PROPER ALLOCATION OF FUNDS TO PERMIT EARLIEST AND ORDERLY CONSTRUCTION. THE CONFERENCE WAS

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 3693

CONDUCTED WITHIN THE FOLLOWING PARAMETERS:

QTE A. FUNDS FOR A PRIORI LIST PRIORITIES NO. 7, 8 AND 11 (APPENDIX B OF JCSM-134-70, 26 MAR 70, SUBJ: FACILITY REQUIREMENTS - RELOCATION FROM FRANCE) (\$10.866 MILLION) WERE FROZEN AT THE PROGRAMMED AMOUNTS (APPENDIX B OF JCSM-134-70) EXCEPT FOR A SMALL INCREASE FOR THE RAIL SPUR AT BURTONWOOD.

B. FUNDS ALLOCATIONS WERE ADJUSTED TO:

(1) REMOVE SURPLUSES.

(2) PROVIDE ADDITIONAL FUNDS REQUIRED DUE TO:

(A) COST GROWTH WITHIN APPROVED SCOPE, INCLUDING LATEST DOLLAR DEVALUATION. UNEXPENDED BALANCES WERE INCREASED BY 5 PCT IN THE UK AND 10 PCT IN THE FRG DUE TO HIGHER COST OF BUYING FOREIGN CURRENCIES.

(B) ESSENTIAL SCOPE INCREASES IN POL ITEMS WHICH WERE JUSTIFIED BY COMPONENT COMMANDS AND CERTIFIED URGENT BY THE JOINT PETROLEUM OFFICE, THIS HQS UNQTE.

7. IT WILL BE NOTED IN PARA 6A ABOVE THAT FOR PRIORITIES 7, 8 AND 11 FUNDS WERE FROZEN AT THE PROGRAMMED AMOUNTS EXCEPT FOR A SMALL INCREASE FOR THE RAIL SPUR AT BURTONWOOD (I.E., \$10,866,000 PLUS \$7,000, OR \$10,873,000). NOTING THAT THESE PROJECTS HAVE BEEN SUBJECT TO CONGRESSIONAL APPROVAL FOR QUITE SOME TIME, THIS CONFIDENTIAL

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MISSION'S CONCERN HAS BEEN WHETHER OBLIGATIONS (AND CONSTRUCTION) SHOULD PROCEED ON PROJECTS OF LESSER PRIORITY AND THUS SUBSTANTIALLY COMPLETE RELOCATION OBLIGATIONS IN THE NEAR FUTURE, OR WHETHER FUNDS SHOULD CONTINUE TO BE HELD WITH THE EXPECTATION THAT CONGRESSIONAL APPROVAL MAY BE FORTHCOMING SOON FOR PRIORITIES 7, 8, AND 11. ACCORDINGLY, USNATO 3357 (REF A) INQUIRED OF USCINCEUR AS TO THE POSSIBILITY OF OBLIGATING BY THE CLOSE OF CY 1973 SUBSTANTIALLY ALL FUNDS AUTHORIZED FOR RELOCATION PROJECTS. THUS CONSIDERATION MIGHT BE GIVEN TO PROCEEDING WITH AWARD OF PROJECTS OF LESSER PRIORITY THAN PRIORITIES 7, 8, AND 11, PARTICULARLY IF PROSPECTS APPEAR DIM FOR CONGRESSIONAL APPROVAL IN CY 1973. THE POLITICAL CLIMATE HERE IS THAT THE US SHOULD SOON CONCLUDE ITS OBLIGATIONS (AND CONTRACTING) FOR THE NATO COST-SHARED FACILITIES FOR US FORCES RELOCATED FROM FRANCE, RECOGNIZING THE MOVE FROM FRANCE TOOK PLACE OVER SIX YEARS AGO. DPC PROGRAM APPROVALS FOR THESE FACILITIES BEGAN OVER FOUR YEARS AGO WITH SLICE XIX AND CONCLUDED EARLY THIS YEAR WITH SLICE XXIII. THE SPECIFIC A PRIORI PROJECTS TO BE CONSTRUCTED WERE AGREED UPON OVER THREE YEARS AGO. BY REF B, USCINCEUR ADVISES THAT QTE BALANCE OF PROJECTS IN THE PROGRAM WILL BE UNDER CONSTRUCTION BY END CY 1973 UNQTE. THIS RESPONSE TO PARA 6 OF REF A APPEARS TO INDICATE THAT EXCEPT FOR THE FROZEN PRIORITIES 7, 8, AND 11 TALLING \$10,873,000 (IAU 3,226,400, ASSUMING IAU EQUALS \$3.37), THE TOTAL OF IAU 33.3 MILLION WILL HAVE BEEN OBLIGATED BY THE END OF THIS CALENDAR YEAR.

8. REQUEST GUIDANCE (1) REGARDING CINCEUR'S SUGGESTION CITED IN PARA 5 ABOVE; AND (2) REGARDING DESIRABILITY OF PROCEEDING THIS CALENDAR YEAR WITH OBLIGATION (AND CONSTRUCTION) OF APPROVED RELOCATION PROJECTS OF LESSER PRIORITY (IF DESIGN STATUS PERMITS) TALLING APPROXIMATELY \$10 MILLION IN LIEU OF PRIORITIES 7, 8, AND 11.

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